

WASHINGTON, DC 20510

May 9, 2025

The Honorable Marco A. Rubio Secretary of State U.S. Department of State 2201 C Street, NW Washington, DC 20520

Dear Secretary Rubio,

Now into the third year of destructive conflict in Sudan, with escalating violence and atrocities between the Sudanese Armed Forces (SAF) and Rapid Support Forces (RSF), U.S. engagement to bring a resolution to this conflict is more critical than ever. You can send a strong signal to the region by working with the President to appoint a new Special Envoy for Sudan and holding accountable both Sudanese and foreign actors prolonging the conflict.

Since its outbreak, this conflict has displaced more than 14 million people – an estimated 11.5 million internally, plus an additional 3 million fleeing to neighboring countries and regions. Approximately 30 million people – more than half of Sudan's population – are in urgent humanitarian need. By some estimates, the conflict has killed upwards of 150,000 people, in what the U.S. government has officially declared a genocide. Belligerents on both sides stand accused of atrocities, including killings, abductions of civilians, and horrific instances of sexual violence against women and children.

We urge the Administration to fill the Special Envoy position, which would align with bipartisan Congressional intent expressed through the passage of the *Fiscal Year 2025 National Defense Authorization Act*, which included provisions of the *Response to Conflict in Sudan Act*.¹ We also strongly urge you to work with the President to nominate senior officials responsible for Africa, including the Assistant Secretary for African Affairs, ambassadors to countries impacted by or otherwise implicated in the conflict, and push for the appointment of a Senior Director for Africa at the National Security Council to coordinate interagency efforts.

In addition to naming an envoy, we urge you to hold accountable external actors – including the UAE, Russia, Saudi Arabia, and Egypt – and foreign businesses fueling the gruesome atrocities. The recent large-scale offensive by the RSF in Darfur – which has included storming and systematically burning down the Zamzam refugee camp, killing hundreds of people in a massacre that has also forced hundreds of thousands more to flee the camp in a matter of days – exemplifies the depravity that is being enabled by these external forces.

To date, the Office of Foreign Assets Control added SAF and RSF members to the Specially Designated Nationals List and taken action against numerous UAE companies for potentially violating U.S. sanctions. We encourage you, alongside allies and partners, to continue to hold accountable external actors that support and/or finance the conflict, using all available tools.

¹ Servicemember Quality of Life Improvement and National Defense Authorization Act for Fiscal Year 2025, Pub. L. No. 118-159, § 7204, "Special Envoy for Sudan"

Conflicts rarely stay localized, and the longer this horrific war drags on, the more combustible this region becomes – an outcome that creates a power vacuum that extremists, terrorists, and our foreign adversaries will only be too happy to fill. The war's continuation not only harms millions of innocent civilians, but also poses serious risk to American security interests in the region.

We strongly support U.S. engagement and leadership in Sudan. The appointment of a new Special Envoy would send a strong signal. We look forward to working together to support your efforts to end the conflict in Sudan, address the humanitarian crisis, hold accountable those responsible for atrocities, and stop the actors fueling this crisis inside and outside Sudan.

Sincerely,

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Mark R. Warner United States Senator

Tim Kaine United States Senator

Cory A. Booker United States Senator

Todd

United States Senator

M. Michael Rounds United States Senator

Cc: The Honorable Scott Bessent, Secretary of the Treasury